

## Message Text

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PAGE 01 MANILA 00695 141059Z

43

ACTION VOE-00

INFO OCT-01 INSE-00 ISO-00 /001 W  
----- 090707

R 140828Z JAN 76  
FM AMEMBASSY MANILA  
TO SECSTATE WASHDC 1167  
INFO INS CLEVELAND OHIO

UNCLAS MANILA 0695

E.O. 11652: N/A

TAGS: CVIS RP (ORIENT EXPRESS PLACEMENT AGENCY)

SUBJ: NIV APPLICATIONS BY NURSES

REF STATE 006609; INS CLEVELAND CABLE R062057Z JAN 76

1. PHILIPPINE AGENCIES SPECIALIZING IN RECRUITMENT OF NURSES SEND 3X5 CARDS TO EMBASSY WHEN THEIR US COUNTER-PART (I.E. NURSE PLACEMENT AGENCY) INFORMS THEM THAT PETITION IS ABOUT TO BE SUBMITTED TO INS. WHEN APPROVED PETITIONS RECEIVED HERE, WE REFER TO CARDS WHICH INDICATE NAME OF RECRUITER. SYSTEM HAS WORKED WELL AS IT ELIMINATES INQUIRIES FROM HUNDREDS OF NURSES WISHING TO KNOW IF PETITION HAS ARRIVED. (THEY NOW HARRASS THE RECRUITER, NOT THE EMBASSY.)

2. EMBASSY THEREFORE HAS CAPABILITY OF ANALYZING OPERATIONS OF ORIENT EXPRESS PLACEMENT (ORIENTEX) THROUGHOUT THE US. ON BASIS OUR REVIEW OF DATA FROM ORIENTEX, WE FOUND 50 CARDS INDICATING PETITIONS WERE BEING FILED BY PETITIONERS IN OHIO. ALMOST ALL ARE FROM NURSING HOMES AND CONVALESCENT CENTERS SCATTERED THROUGHOUT THE STATE. PETITIONS APPARENTLY RESULT OF RECENT CAMPAIGN IN OHIO BY US NURSE PLACEMENT AGENCY (DOLLY COHAN AGENCY). NO CARD DATED EARLIER THAN 5 NOV 75.

3. AS POINT OF CLARIFICATION, EACH CARD REPRESENTS A PETITION IN PROCESS. AS EACH H-1 PETITION FROM HOSPITALS AND NURSING HOMES CAN COVER MORE THAN ONE BENEFICIARY,  
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PAGE 02 MANILA 00695 141059Z

EMBASSY DOES NOT KNOW HOW MANY APPLICANTS ARE COVERED BY

50 PETITIONS UNDER CONSIDERATION BY INS CLEVELAND. FIGURE OF 200 MENTIONED IN STATE 006609 NOT UNREASONABLE.

4. EMBASSY'S FILE OF FORMS I-129B ARE BROKEN DOWN GEOGRAPHICALLY. OHIO SECTION DOES NOT CONTAIN ANY PETITION COVERED BY CARDS. THIS WOULD INDICATE ALL 50 PETITIONS ARE RUNNING INTO DIFFICULTIES AT INS CLEVELAND.

5. TELEPHONE CALL TO ORIENTEX OFFICE ESTABLISHED THAT CHARTER FLIGHT SCHEDULED FOR 10 JAN 76 POSTPONED TO ON/ABOUT 30 JAN 76. CONCEPT OF CHARTER IS VIABLE ONLY IF CLEVELAND PETITIONS ARE APPROVED.

6. VISA BRANCH DOES NOT NORMALLY REVIEW DOCUMENTATION OF NURSES. SUCH REVIEW IS MORE APPROPRIATELY DONE BY INS OFFICE WHERE PETITION IS FILED. EACH STATE HAS DIFFERENT STANDARDS THAT CHANGE FREQUENTLY. SOME STATES HAVE CRITERIA PERMITTING PLACEMENT OF FOREIGN NURSES AND CRITERIA IN OTHER STATES ARE PROHIBITIVELY STRICT.

7. BASIC PROBLEM IS THAT AVERAGE GRADUATE FROM PHILIPPINE NURSING SCHOOLS HAS DIFFICULTIES IN MEETING STANDARDS OF VARIOUS STATES. TEST SCORES DEPEND LARGELY UPON TECHNIQUES IN RECRUITMENT AND QUALITY OF SPECIAL TRAINING CLASSES IN MANILA. EMBASSY SEES LITTLE LIKELIHOOD MEANINGFUL IMPROVEMENT IN BASIC SITUATION UNTIL THERE IS A TEST FOR NURSES OVERSEAS EQUIVALENT TO ECFMG.

8. NIV OFFICER FULLY AWARE OF OHIO PHENOMENON AND HAS NOT AND WILL NOT KNOWINGLY ISSUE B-2 VISAS TO NURSES TO PROCEED TO US FOR PURPOSE OF TAKING NURSING EXAM OR ANY RELATED ACTIVITY.

9. EMBASSY RECOMMENDS INS CONSIDER ADOPTING PROCEDURE BY WHICH NAMES OF NURSES (1) WHO ARE UNABLE TO PASS STATE BOARD EXAMS, (2) WHO ARE BENEFICIARIES OF PETITIONS WHICH ARE REFUSED BY AN INS OFFICE IN US, OR (3) WHO ARE OTHERWISE UNABLE TO MEET CRITERIA BE FED INTO VISA OFFICE COMPUTER SYSTEM.

UNCLASSIFIED

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PAGE 03 MANILA 00695 141059Z

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